



7.0 INTERGOVERNMENTAL COORDINATION



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2020-30 CAMPUS MASTER PLAN UPDATE

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INTRODUCTION

NARRATIVE



A metropolitan university is not distinct and separate from its community, but rather part and parcel of the surrounding region's education, economic, and social vitality. As an anchor institution in the community, the University of Central Florida reflects, serves, and responds to the community's needs, priorities, and goals by strengthening and diversifying the local economy; providing the knowledgeable and creative talent necessary to sustain business and civic organizations; and contributing to efforts which lift up the human condition.

As an institution predicated upon partnerships, UCF's commitment to collaboration with the community spans from surrounding neighborhoods to industry leaders; from non-profit entities to governmental and quasi-governmental organizations that represent our region's citizens and common interests.

UCF's Campus Master Plan process must also reflect that commitment to both serve the surrounding region, and to involve our local partners in the planning process that will determine how we plan to meet the future economic, educational, and social needs of the Central Florida community. This element establishes the goals and framework by which UCF will share, develop, and seek input from others on the University's CMP Update and its implementation.

RELATED ELEMENTS

See element 2.0 FUTURE LAND USE & URBAN DESIGN for more on promoting land use compatibility between the UCF CMP and the host local government's Comprehensive Plan; and for the protection of historically- and archaeologically-significant resources.

See element 5.0 GENERAL INFRASTRUCTURE & UTILITIES regarding coordination of the provision of additional facilities for stormwater management, potable water, sanitary sewer facilities, solid waste collection; and electrical power and natural gas services.

See element 6.0 TRANSPORTATION regarding coordination with appropriate authorities for transportation system improvements.

See element 8.0 PUBLIC SAFETY regarding collaborative participation in emergency exercises to evaluate management plans and procedures.

See element 9.0 CONSERVATION regarding the protection of environmentally-sensitive areas, species, and natural resources.

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STATUTE & REGULATION



7.0 INTERGOVERNMENTAL COORDINATION is an element that is required by Florida Statute 1013.30(3). The element must follow the guidelines stated in Florida Board of Governors (BOG) Regulations, Chapter 21.

BOG 21.210 states the purpose of the element as follows:

“This element identifies and resolves goals, objectives, policies and development proposed in campus master plans that may be incompatible with adjacent local governments, and regional and state agency plans. Intergovernmental coordination shall be utilized to the extent required to carry out the provisions of this Chapter.”

TERMINOLOGY

For the purpose of this element, the following terms apply:

- UCF Board of Trustees (hereinafter “UCF”)
- UCF Campus Development Agreement (hereinafter “CDA”)
- UCF Campus Master Plan (hereinafter “CMP”)

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NARRATIVE

The UCF Campus Master Plan directs the University's physical growth and supporting infrastructure, and fosters compatibility with our surrounding host community, stewardship of resources, and ongoing coordination over the lifespan of the CMP with our host local government. As such, the following goals, objectives, and policies provide the framework for managing intergovernmental coordination with our local, regional, state, and federal government partners.

GOALS, OBJECTIVES, & POLICIES

GOAL 1: Achieve the goals, objectives, and policies of the UCF Campus Master Plan through the use and promotion of intergovernmental coordination with local, regional, state, and federal government entities.

OBJECTIVE 1.1: Promote land use compatibility between the University and the host local government through the coordination of the UCF Campus Master Plan with the comprehensive master plans of the host community.

POLICY 1.1.1: Proposed amendments to the Comprehensive Policy Plan of Orange County which have the effect(s) of changing land uses or policies that guide the development of land within the context area, affect the provision of local services, or otherwise impact University facilities or resources shall be submitted to the Director of Facilities Planning and Construction (FPC) for review and comment.

POLICY 1.1.2: The University shall establish, in conjunction with Orange County, a process for reciprocal review of comprehensive plans.

POLICY 1.1.3: Proposed amendments to the adopted CMP which exceed the thresholds established in Chapter 1013.30(9), F.S., shall be transmitted to the host and affected local governments and other applicable governing bodies for review in accordance with the procedures established in Florida Statute 1013.30(6).

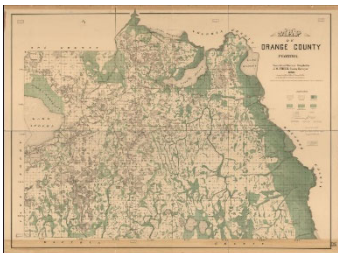
POLICY 1.1.4: Proposed amendments to the CMP which do not exceed the thresholds established in F.S. 1013.30(9), and which have the effect of changing the manner in which development on campus may occur or impacting off-campus facilities, services, or natural resources, shall be transmitted to the Orange County Planning Department for a courtesy review.

POLICY 1.1.5: The University shall meet with appropriate government entities, as needed, for review and comment on enrollment projections, and to review appropriate elements of local government comprehensive plans.

POLICY 1.1.6: Every effort shall be made to formalize the terms and conditions of the reciprocal plan review process through an inter-local agreement or memorandum of understanding.

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OBJECTIVE 1.2: Establish administrative procedures and coordination mechanisms for the reciprocal review of campus and host community development plans.



POLICY 1.2.1: Whenever practical and reasonable, proposed development within the context area which has the potential to impact or affect University facilities or resources shall be submitted to FPC for review. The areas for review would include land use, transportation, utilities infrastructure, and conservation.

POLICY 1.2.2: Whenever practical and reasonable, the FPC Director shall meet with local officials to establish the criteria and thresholds for development proposals, which would be subject to review by the University e.g., comprehensive plan amendments, rezoning, and special exceptions to context area properties. The construction or renovation of single-family homes and other small-scale developments are to be excluded from University review.

POLICY 1.2.3: Florida Statute 1013.30 (1), University Campus Master Plans and Campus Development Agreements supersedes the requirements of F.S. Title XI, Chapter 163, Part II Growth Policy; County and Municipal Planning; Land Development Regulation (ss. 163.2511-163.3253).

POLICY 1.2.4: University officials shall participate and cooperate with local officials in the review of proposed campus enrollment to assess potential impacts on local, regional, and state resources and facilities.

POLICY 1.2.5: Once the CDA is executed, all campus development shall proceed without further review by the host local government if it is consistent with the adopted CMP and CDA.

POLICY 1.2.6: University officials shall participate and cooperate with local officials and representatives from appropriate regional and state agencies in the identification of appropriate strategies to mitigate the impacts of campus development on local, regional, and state resources and facilities.

POLICY 1.2.7: University officials shall participate and cooperate with local officials in the review of proposed development within the context area to assess potential impacts on University resources and facilities.

POLICY 1.2.8: When it is determined that enrollment on campus would have an adverse impact on local services, facilities, or natural resources, University officials shall partner with Orange County and other pertinent regional and state agencies in the identification of appropriate strategies to mitigate the impact consistent with the terms and conditions of the inter-local agreement.

POLICY 1.2.9: A Memorandum of Understanding (MOU), dated August 3, 2010 was executed between Orange County and UCF. This MOU requires Orange County to transmit to FPC any application for Development Order or Construction Permit within the designated context area surrounding the University, which is subject to review under the policy above regarding establishment of criteria and thresholds for review of development proposals.

POLICY 1.2.10: When it has been determined that proposed development within the designated context area would have an

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OBJECTIVE 1.3: Assess and mitigate the impacts of development on UCF, the host and affected local governments, the surrounding community, and service providers.

adverse impact on the University's facilities and resources, UCF officials shall partner with local, regional, or state officials to identify appropriate strategies to mitigate those impacts.

POLICY 1.2.11: Any dispute between the University and a host or affected local government regarding the assessment or mitigation of impacts shall be resolved in accordance with the process established in Florida Statute 1013.30 (8).

POLICY 1.3.1: As stated in F.S. 1013.30 (10), within 270 days after adoption of the UCF CMP by the Division of Colleges and Universities, a draft CDA shall be transmitted to appropriate host and affected local governments. This Agreement:

(a) Must identify the geographic area of the campus and local government covered by the campus development agreement.

(b) Must establish its duration, which must be at least 5 years and not more than 10 years.

(c) Must address public facilities and services including roads, sanitary sewer, solid waste, drainage, potable water, parks and recreation, and public transportation.

(d) Must identify, for each of the facilities and services listed in paragraph (c), the level-of-service standard established by the applicable local government; the entity that will provide the service to the campus; and describe any financial arrangements between the Board of Governors and other entities relating to the provision of the facility or service.

(e) Must determine, for each of the facilities and services listed in paragraph (c), the impact of existing and proposed campus development reasonably expected over the term of the campus development agreement on each service or facility and any deficiencies in such service or facility which the proposed campus development will create or to which it will contribute.

(f) May, if proposed by the University Board of Trustees (BOT), address the issues prescribed in paragraphs (d) and (e) with regard to additional facilities and services, including, but not limited to: electricity, non-potable water, law enforcement, fire and emergency rescue, gas, and telephone.

(g) Must, to the extent it addresses issues addressed in the campus master plan and host local government comprehensive plan, be consistent with the adopted CMP and host local governments' comprehensive plans.

POLICY 1.3.2: The UCF BOT and host government shall execute the CDA within 180 days after receipt of the draft agreement.

POLICY 1.3.3 Once the CDA is executed, all campus development shall proceed without further review by the host local government if it is consistent with the CDA and the adopted CMP.

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OBJECTIVE 1.4: Ensure intergovernmental coordination in the event of an emergency.

POLICY 1.3.4: All improvements to facilities or services which are deemed necessary to eliminate any identified deficiencies must be specifically listed in the CDA, and UCF's fair share of the cost of such improvements must be stated in the CDA per Florida Statute 1013.30(13). All of UCF's concurrency management responsibilities are fulfilled when UCF expends the total amount of funds specifically identified in the CDA.

POLICY 1.3.5: Any dispute between the University and host local government which arises from the implementation of the CDA shall be resolved in accordance with the process established in Florida Statute 1013.30 (16).

POLICY 1.4.1: The University shall work closely with the Orange and Seminole Counties' Offices of Emergency Management, the Sheriff's Departments, the American Red Cross, and other relevant organizations to develop standards and operating procedures to improve preparedness for emergency events.

POLICY 1.4.2: The University shall coordinate the use of campus resources for the staging of emergency services for an emergency event, when needed.

POLICY 1.4.3: The University shall participate in emergency exercises to evaluate management plans and procedures. See also element 8.0 PUBLIC SAFETY.

OBJECTIVE 1.5: Ensure the provision of adequate public services and facilities necessary to support development on campus and to meet the future needs of the University.

POLICY 1.5.1: The University shall coordinate the provision of additional stormwater management facilities consistent with the General Infrastructure sub-element of element 5.0 GENERAL INFRASTRUCTURE & UTILITIES.

POLICY 1.5.2: The University shall coordinate the provision of additional potable water facilities consistent with the General Infrastructure sub-element of element 5.0 GENERAL INFRASTRUCTURE & UTILITIES.

POLICY 1.5.3: The University shall coordinate the provision of additional sanitary sewer facilities consistent with the General Infrastructure sub-element of element 5.0 GENERAL INFRASTRUCTURE & UTILITIES.

POLICY 1.5.4: The University shall coordinate the provision of additional solid waste collection facilities consistent with the General Infrastructure sub-element of element 5.0 GENERAL INFRASTRUCTURE & UTILITIES.

POLICY 1.5.5: The University shall coordinate the provision of additional electrical power and natural gas service consistent with the Utilities sub-element of element 5.0 GENERAL INFRASTRUCTURE & UTILITIES.

POLICY 1.5.6: The University shall coordinate with appropriate authorities, such as the Expressway Authority, for transportation system improvements consistent with elements 2.0 FUTURE LAND USE & URBAN DESIGN and 6.0 TRANSPORTATION.

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OBJECTIVE 1.6: Ensure the protection of natural and historically- and archaeologically-significant resources from any negative impacts of campus development.

OBJECTIVE 1.7: UCF will continue to maintain involvement with the immediate external community in an effort to position the University as a community resource, an intellectual hub, and a community asset.

POLICY 1.5.7: The University shall coordinate pedestrian and non-vehicular circulation improvements consistent with element 6.0 TRANSPORTATION.

POLICY 1.5.8: The University shall coordinate the provision of affordable off-campus housing consistent with element 3.0 HOUSING.

POLICY 1.6.1: The University shall coordinate the protection of environmentally-sensitive areas, species, and natural resources consistent with element 9.0 CONSERVATION.

POLICY 1.6.2: The University shall coordinate the protection of historical and archaeologically-significant resources consistent with element 2.0 FUTURE LAND USE & URBAN DESIGN.

POLICY 1.7.1: Maintain, strengthen, and develop relationships within region, as well as with representatives of economic development, health care, and community and governmental agencies.

POLICY 1.7.2: Develop, coordinate, and foster partnerships encompassing internal University participants and external community participants promoting economic development initiatives and entrepreneurship.

POLICY 1.7.3: Develop, plan, and coordinate opportunities designed to highlight the President of the University, his goals and his vision.

POLICY 1.7.4: Maintain and strengthen chamber of commerce relationships.

POLICY 1.7.5: Continue to develop and coordinate community initiatives focused on economic development, social issues, and service opportunities furthering integration within the community.

POLICY 1.7.6: Continue to keep the neighboring communities apprised of UCF's development plans, by hosting biannual Neighborhood Meetings between Facilities Planning & Construction (FPC) and the neighboring communities. FPC will establish the agenda for each meeting, and invite pertinent UCF departments, including but not limited to, Student Development and Enrollment Services, Landscape and Natural Resources, UCF Athletics Association, the Division of Community Relations and Economic Development, the UCF Police Department, etc.

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NARRATIVE	<p>This element promotes proper communication and coordination between the University and affected state and local governments.</p> <p>Because of UCF’s rapid growth, increased development and infrastructure coordination with the host community and other governmental bodies will be vital to effectively meet future needs.</p> <p>Per Florida Statute 1013.30:</p> <p>The host and any affected local governments include:</p> <ul style="list-style-type: none"> • Orange County (Host Local Government) • Seminole County (Affected Local Government) • City of Orlando (Affected Local Government) • City of Oviedo (Affected Local Government) <p>Other governmental bodies include:</p> <ul style="list-style-type: none"> • Department of Environmental Protection • Florida Department of Transportation • Department of State • Fish and Wildlife Conservation Commission • St. Johns River Water Management District (SJRWMD) • East Central Florida Regional Planning Council • Seminole County Planning and Development Division • Florida Department of Economic Opportunity
DATA & ANALYSIS	

Intergovernmental Coordination and the UCF Campus Master Plan Outreach Program	<p>As reflected in the Goals, Objectives, and Policies, the University will continue to develop and implement its community outreach program with respect to the CMP. The University presents the plan at various phases throughout the update process at public hearings, informal information sessions, and neighborhood group meetings. Throughout the update process, coordination with local governments is essential to ensure that all input is considered prior to the plan’s final adoption.</p>
Intergovernmental Coordination and the Campus Development Agreement (CDA)	<p>Per Florida Statutes 1013.30, the University is required to enter into a CDA with local governments that addresses the impacts of University development on local government support infrastructure. Negotiation of the CDA occurs in conjunction with every five-year CMP update, and includes the identification of a process whereby the impacts of development are assessed.</p> <p>The primary purpose of the CDA is for UCF and local governments to identify areas of impact from University-generated development on the</p>

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Intergovernmental Coordination and the UCF Facilities Planning and Construction Website

local infrastructure system, and to address mitigation for the University's proportionate share of the impacts.

The University works closely with local government representatives to ensure that CMP updates are consistent with the CDA, and with state and local comprehensive plans.

The following documents are located on the Facilities Planning and Construction (FPC) website, under the Planning tab:

- UCF Campus Master Plan
- UCF Campus maps
- 5-year Capital Improvement Plan (CIP)
- Campus Development Agreement (CDA)
- Other planning documents

The [FPC website](#) is a critical tool that the University uses to communicate with state and local governments, the campus community, and the public. The University maintains a copy of the UCF 2020-30 Campus Master Plan Update on the website, as required by Florida Statute 1013.30 (3).

Intergovernmental Coordination and Transportation

MetroPlan Orlando is a regional transportation planning body that leads transportation planning efforts in Orange, Osceola, and Seminole counties, and seeks to address the overall transportation challenges of the rapidly-growing metropolitan area which includes UCF. MetroPlan Orlando instituted a Transportation Systems Management & Operations Advisory Committee (TSMO), of which UCF is a non-voting member.

The University participates with LYNX, the local area public transportation entity, and has developed the UCF/LYNX Transit Center¹, a multimodal center on Leo Lane between Garages A and I, to facilitate student, faculty, staff, and visitor use of public transportation facilities.

The University will continue to coordinate with local governments looking to interconnect multiuse trail systems through and/or around campus.

The University will continue to coordinate with affected state and local governments with regard to transportation issues resulting from University-generated development, including impacts on area and campus roadways, transit, parking, and bicycle/pedestrian facilities. See element 6.0 TRANSPORTATION for University goals, objectives, and policies regarding transportation.

Intergovernmental Coordination and Fire Protection

The University partnered with Orange County, providing a tract of land in its northeast corner for the *Orange County / Seminole County Fire and Rescue Station 65*, which has served the University and nearby neighborhoods since 1999.

¹ The UCF/LYNX Transit Center is identified on Google Maps as the UCF SuperStop.

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Intergovernmental Coordination and Stormwater Master Planning

The St. Johns River Water Management District (SJRWMD) approved the update to the UCF Campus Stormwater Master Plan in March 2007, thus providing adequate, environmentally-sound stormwater management and capacity for current and future campus growth. The update significantly reduces University-generated offsite stormwater impacts on the surrounding community, as discussed in element 5.0 GENERAL INFRASTRUCTURE & UTILITIES. The University will continue to coordinate with state and local governments regarding development within the parameters of the approved Stormwater Master Plan. In addition, the University intends to sponsor public symposia addressing this issue with local stormwater officials and the public.

Intergovernmental Coordination and Potable Water and Sanitary Sewer

In July of 2009, the University secured a secondary interlocal potable water supply agreement to provide the University with an emergency backup water supply of 145,453 gallons per day. Through coordination with Orange County, UCF provided an easement through its southern property for a new regional water service line.

UCF is nearing capacity on its consumptive use permit (CUP), with SJRWMD, for ground water supply. It is integral that UCF partners with the Central Florida region host governments to focus on how to economically generate regional resources and alliances to deploy alternative water extraction methods, as ground water has become a precious and limited commodity. These additional treatment methods will drive purchased water commodity costs.

In addition, the University coordinated with the host government and upgraded its sanitary sewer infrastructure by sending its sanitary waste to the City of Orlando's Iron Bridge Water Pollution Control Facility for processing and reuse.

As part of that agreement, the University receives treated effluent from Iron Bridge for irrigation and process water uses.

Intergovernmental Coordination and Environmental Protection

The cumulative growth of the University and its surrounding community has changed the area's character from semi-rural and suburban to an academic urban center. Growth increases the need to coordinate environmental monitoring and conservation efforts. As a center of learning, UCF holds an important position in this partnership. As part of its mission, UCF shall provide critical knowledge and expertise, and demonstrate its commitment to beneficial growth management and concurrency.